Jharkhand State Electricity Regulatory Commission

Ranchi

Form of Proceedings Case No. 04 of 2018

Respondent

Jharkhand Bijli Vitran Nigam Limited	•••••	•••••	Petitioner
	Versus		

For the petitioner : Mr. Naveen Kumar, Mr. Amit Sinha and Mr. Amitabh

Advocates

Inland Power Limited (IPL)

For the Respondent : Mr M.L. Khetan, representative of the petitioner

Sl.No	Date of Proceeding	Proceeding of the Commission with signature	Office action taken with date
1	2	3	4
05	18.07.2018	The petitioner, Jharkhand Bijli Vitran Nigam Limited	
		(JBVNL), has filed a petition on 07.03.2018 praying therein to	
		accord approval of Power Purchase Agreement signed on 23rd	
		Feb, 2012 with Inland Power Limited for purchase of 35 MW	
		Power and Supplementary Power Purchase Agreement signed	
		on 22 nd April, 2013 for purchase of entire quantity of Power to	
		be generated from the 1st unit of 63 MW.	
		2. Under Section 86(1) (b) of the Electricity Act, 2003 the	
		State Commission has the responsibility to regulate the	
		electricity purchase and procurement process of distribution	
		licensees. Section 86(1) (b) of Electricity Act, 2003 runs as	
		under:-	
		Section 86 Function of State Commission: - (1)	
		The state Commission shall discharge the following functions, namely:-	
		(a)(b) regulate electricity purchase and procurement	
		process of distribution licensees including the price	

- at which electricity shall be procured from the generating companies or licensees or from other sources through agreements for purchase of power for distribution and supply within the state;
- 3. Various judgments have been pronounced by the Hon'ble Supreme Court and Hon'ble APTEL in which it has been held that the State Commission has the authority to approve the PPA signed between the Generating Company and the Distribution Licensee. In this regard Hon'ble APTEL vide order dated 10th July, 2013 in Appeal No. 112 of 2012 ruled in Para 95 (i) as follows:
 - i) The amended PPA dated 25.08.2004 should have been placed before the State Commission by the Electricity Board for obtaining approval of the state Commission in terms of Section 86(1)(b) of the Electricity Act,2003. Admittedly, the PPA was never placed for approval of the state Commission, the PPA does not become a legally enforceable and binding document before the parties and if there is some conflict between the terms of the unapproved PPA and the provisions of the Act, Rules and Regulations, it is the provisions of the Act, Rules & Regulations which would hold the field and not the terms of the PPA.

Also, Hon'ble APTEL vide order dated 13.01.2011 in Appeal No. 70 of 2009 in Para 16 ruled as under:-

16. From the above observations, it is clear that the scope of approval under Section 86(1)(b) of the Act includes the power to reject, modify, alter or vary the terms of the agreements of purchase of power and to further direct the distribution licensee to re-write the terms found reasonable by the state Commission. Several other judgement also make it clear that u/s 86(1)(b), the distribution licensee is obligated to get the PPA signed by it, to get it approved by the Commission.

- 4. JSERC through its tariff Order and subsequent letters have directed JBVNL to produce the PPAs signed by it for power procurement before the Commission for examination and approval by the Commission. JBVNL vide petition dated 07.03.2018 sent PPAs entered into by it with IPL for approval by the Commission.
- 5. Government of India in 2017 issued a scheme for allocation of coal linkages to IPPs having already concluded long term PPAs which are approved or adopted by the Commission. Under the scheme IPL based on verification certificate provided by the JBVNL participated in the bid process and subsequently Letter of Intent by Coal India Ltd. was issued for allocation of coal linkages on the basis of offer of discount of 1 (one) paisa in the tariff of IPL.
- 6. JBVNL sent an amended executed PPA dated 13.02.2018 with IPL for approval of the Commission on 07.03.2018 incorporating the discount offered by the IPL under SHAKTI Scheme. The Commission on examination, found certain discrepancies about the eligibility of IPL for participating in the bidding of SHAKTI scheme and also eligibility certificate issued by JBVNL. The amended PPA incorporating discount in the tariff also has a clause relating to other original PPAs which are yet to be approved by this Commission. Therefore, the Commission asked JBVNL to clarify, inter-alia, on those points vide letter no. JSERC/case no. 4 of 2018/85 dated 07.05.2018. IPL was also given a copy of these letters. As such, a letter was also sent to the CMD, JUVNL vide no. JSERC/case no. 04 of 2018/111 dated 21st

May, 2018 seeking clarification on the discrepancies and to get examined the matter of eligibility for participation in SHAKTI Scheme by IPL from Ministry of Power, Ministry of Coal or any other concerned authority. The relevant extract of the Letter dated 21.0.2018 is as under:-

On examination of SHAKTI Scheme it appears that basic eligibility criteria in SHAKTI Scheme as given in clause 4.1.1 of the Scheme document for auction of Coal linkages to IPPs having already concluded long term PPAs, annexed with petition reads as follows:

"4.1.1 Basic Eligibility Criteria

The Bidder having already concluded PPAs in respect of the Specified End Use Plant(s) registered under Clause 3.1"

The definition of concluded PPA in the same document given at clause 1.1.20 is as follows:

"1.1.20 "Concluded PPA" shall mean the executed long term PPA (both under section 62 and section 63 of the Electricity Act, 2003), based on domestic coal, which has been adopted or approved by the appropriate regulatory commission on or before May 17, 2017."

Since the PPAs signed between JBVNL and IPL have not been approved by the Commission, the basic requirement that the bidder should have PPAs approved by the Commission on or before 17th May 2017 is not fulfilled.

For IPL to participate in bidding, JBVNL was requested to give a certificate on its eligibility as per annexure of the "Request for Submission of Expression of Interest for Auction of Coal Linkages for IPPs having already concluded long term

PPAs". JBVNL vide its letter dated 08.05.2018 has enclosed a copy of certificate (For your ready reference a copy is enclosed). From its perusal, it appears that JBVNL has issued wrong certificate for eligibility to IPL in as much as it has certified that PPAs have been approved by the Commission. On the basis of this certificate, IPL participated in the bid and got the LOI by CCL for securing the linkage of Coal.

As directed, you are requested to:

- 1.
- 2. Inform the Ministry of Coal, Ministry of Power and any other authority to whom this certificate has been sent, so that they are aware of the correct position and may take necessary corrective action.
- 3. Request the Ministry of Coal to allow the linkage of the Coal to IPL, inspite of the defects in eligibility mentioned above in view of the fact that IPL being situated in Jharkhand and supplying Power to State Discom, FSA (Fuel Supply Agreement) will benefit the State DISCOM and ultimately the public of Jharkhand.
- 7. While the reply from the CMD, JUVNL, was yet to be received, IPL filed a writ petition before the Hon'ble High Court of Jharkhand praying, inter-alia, for issuance of an appropriate Writ(s), Order(s), Direction(s) directing the Respondent (Jharkhand Electricity Regulatory Commission) to show cause as to what is the necessity of public hearing under the law, so far it relates to approval of Power Purchase Agreement between the Generating Company and Distribution Company is

concerned, owing to which the process of execution of agreement, and the benefits/ privilege arising out of such execution of agreement is being held up, concerning purchase of Coal.

- 8. The Hon'ble High Court vide its order dated 27.06.2018 passed in WP(c) No. 2765 of 2018 has directed the JBVNL (Respondent No. 2) to send the response to the queries by 02.07.2018 to the Commission and, thereafter, Commission (Respondent No. 1) may pass final order by 17.7.2018 and file affidavit before Hon'ble High Court latest by 19.07.2018 enclosing the final order.
- 9. The reply from the JBVNL which was to come by 02.07.2018 has been received in the Commission on 13.07.2018.
- 10. On examination of the reply of JBVNL it has been found that the eligibility criteria of the bidders i.e. PPA should have been adopted or approved by the Commission on or before 17th May, 2017 is not fulfilled. In this regard Ld. Counsel of petitioner JBVNL submitted this Commission while issuing the tariff orders of IPL, has considered the PPA executed between JBVNL and IPL and as such the PPA, in question, is deemed to have been adopted by the Commission.
- 11. The CMD, JBVNL was requested vide letter dated 21.05.2018 to get clarify the issue regarding eligibility of IPL in participating in the bid as required in Scheme Document for Auction of Coal Linkages to IPPs having already concluded long terms PPAs. In this regard no clarification has been

submitted by the Petitioner JBVNL.

- 12. Further, the JBVNL was asked to amend the clause of the supplementary PPA under SHAKTI scheme to the effect that "All terms and conditions of Principal PPA dated 23.2.2012, supplementary PPA dated 22.4.2013 and this PPA dated 13.2.2018, are subject to examination and approval by the Commission" and to send the draft amended PPA under SHAKTI scheme to the Commission for approval. But it is seen that JBVNL has not sent the same to the Commission for approval.
- 13. As per the direction of Hon'ble High Court dated 27.06.2018 that this Commission may pass the final order in respect of PPA under SHAKTI Scheme after the response of the Petitioner JBVNL, we pass the following orders:-

ORDER

- (a) The PPA dated 23.02.2012 and PPA dated 22.04.2013 for procurement of Power by JBVNL are under examination and process of approval by this Commission would continue.
- (b) The issue regarding approval of PPA dated 13.02.2018 under SHAKTI Scheme to allow 1 (one) paisa discount is approved subject to obtaining the clarifications by the Petitioner JBVNL from Ministry of Power and/or Ministry of Coal regarding the eligibility of IPL in participating the bid as required in Scheme Document for Auction of Coal Linkages to IPPs having already concluded long terms PPAs.

 ,	,
In the light of the above	e observations, the petition in
respect of PPA dated 13.2.20	18 under SHAKTI scheme is
disposed off.	
Sd/- (R.N. Singh)	Sd/- (Arbind Prasad)
Member (Engg)	Chairperson